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## **SECTION 7S     SHORELAND DISTRICT MANAGEMENT**

### **7S1.0     STATUTORY AUTHORIZATION AND POLICY**

#### 7S1.1     Statutory Authorization

This shoreland ordinance is adopted pursuant to the authorization and policies contained in Minnesota Rules, Parts 6120.2500 - 6120.3900, and the planning and zoning enabling legislation in Minnesota Statutes, Chapter 394.

#### 7S1.2     Policy

The uncontrolled use of shorelands of Benton County, Minnesota affects the public health, safety and general welfare, not only by contributing to pollution of public waters, but also by impairing the local tax base. Therefore, it is in the best interests of the public health, safety and welfare to provide for the wise subdivision, use and development of shorelands of public waters. The Legislature of Minnesota has delegated responsibility to local governments of the state to regulate the subdivision, use and development of the shorelands of public waters and thus preserve and enhance the quality of surface waters, conserve the economic and natural environmental values of shorelands, and provide for the wise use of waters and related land resources. This responsibility is hereby recognized by Benton County.

### **SECTION 7S2.0 GENERAL PROVISIONS**

#### 7S2.1     Jurisdiction

The provisions of this ordinance shall apply to the shorelands of the public water bodies as classified in Section 7S4.0 of this ordinance. Pursuant to Minnesota Rules, Parts 6120.2500 - 6120.3900, no lake, pond, or flowage less than 10 acres in size in municipalities or 25 acres in size in unincorporated areas need be regulated in a local government's shoreland regulations. A body of water created by a private user where there was no previous shoreland may, at the discretion of the governing body, be exempt from this ordinance.

#### 7S2.2     Compliance

The use of any shoreland of public waters; the size and shape of lots; the use, size, type and location of structures on lots; the installation and maintenance of water supply and waste treatment systems, the grading and filling of any shoreland area; the cutting of shoreland vegetation; and the subdivision of land shall be in full

compliance with the terms of the Shoreland District requirements and other applicable regulations.

## **SECTION 7S3.0    ADMINISTRATION**

### 7S3.1        Permits Required

7S3.11       A permit is required for the construction of buildings or building additions (and including such related activities as construction of decks and signs), the installation and/or alteration of sewage treatment systems, and those grading and filling activities not exempted by Sections 7S5.31 and 7S5.32 of this ordinance. Application for a permit shall be made to the Planning & Zoning Administrator on the forms provided. The application shall include the necessary information so that the Planning & Zoning Administrator can determine the site's suitability for the intended use and that a compliant sewage treatment system will be provided.

### 7S3.2        Land Use Permit

A land use permit must be obtained from the Planning and Zoning Administrator for each activity requiring a permit as specified in Section 7S3.11 of this ordinance. This permit will specify that the use of land conforms to the requirements of this ordinance. Any use, arrangement, or construction at variance with that authorized by permit shall be deemed a violation of this ordinance and shall be punishable as provided in Section 7S2.3 of this ordinance.

### 7S3.3        Notifications to the Department of Natural Resources

7S3.31       Copies of all notices of any public hearings to consider variances, amendments, or conditional uses under local shoreland management controls must be sent to the commissioner or the commissioner's designated representative and postmarked at least ten days before the hearings. Notices of hearings to consider proposed subdivisions/plats must include copies of the subdivision/plat.

7S3.32       A copy of approved amendments and subdivisions/plats, and final decisions granting variances or conditional uses under local shoreland management controls must be sent to the commissioner or the commissioner's designated representative and postmarked within ten days of final action.

**SECTION 7S4.0 SHORELAND CLASSIFICATION SYSTEM AND LAND USE DISTRICTS**

7S4.12 Lakes

A. Natural Environment Lakes

<u>Name</u>	<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Protected Water ID No.</u>
Bible's Duck Slough	15, 16	36	28	5-1
Donovan Lake	27, 34	36	30	5-4
Mayhew Lake	8, 17	37	30	5-7
Pularskis Lake	29, 30	38	30	5-9
Vicki Lake	22	38	31	5-50

B. Recreational Development Lakes

<u>Name</u>	<u>Section</u>	<u>Township</u>	<u>Range</u>	<u>Protected Water ID No.</u>
Little Rock Lake	2, 3, 10, 11, 14, 34, 35	37, 38	31	5-13
Little Rock Channel & Flowage to Mississippi	14, 15	37	31	5-12

7S4.13 Rivers and Streams

All rivers and streams contained in Benton County shall be classified as Forested, Transition, Agricultural, Urban or Tributary. The classifications of particular rivers and streams shall be designated on the Official Protected Waters and Wetlands Map for Benton County, Minnesota, issued by the Minnesota Department of Natural Resources, Division of Waters. That document is hereby incorporated by reference and made a part of this ordinance.

7S4.2 Land Use Districts

Chapter 7S, the Shoreland section of the Benton County Development Code, contains standards that are additional to those set forth in other sections of the Code. The specific use restrictions applicable to shoreland property shall be determined by the underlying land use district in which the property is located. Property owners should initially refer to the appropriate zoning district section (e.g. A-1, R-2, etc.) to determine whether a proposed use is permitted in that district. If the property also lies in a designated shoreland area, this chapter should then be reviewed to determine whether further restrictions apply.

**SECTION 7S5.0 ZONING AND WATER SUPPLY/SANITARY PROVISIONS**

7S5.1 Lot Area and Width Standards

The lot size restrictions listed below may differ from the standards applicable in the underlying zoning districts and listed in Sections 7.1.30, 7.2.30, 7.3.3, 7.4.3, 7.5.3 and 7.6.3 of the Code. In such cases, the more restrictive standard shall apply.

The lot area (in square feet) and lot width standards (in feet) for single, duplex, triplex and quad residential lots for the lake and river/stream classifications are the following:

7S5.11 Lakes, Private Septic Systems

A. Natural Environment:

	Littoral Lots		Non-littoral Lots	
	Area	Width	Area	Width
Single	80,000	200	80,000	200
Duplex	120,000	300	160,000	400
Triplex	160,000	400	240,000	600
Quad	200,000	500	320,000	800

B. Recreational Development:

	Littoral Lots		Non-littoral Lots	
	Area	Width	Area	Width
Single	40,000	150	40,000	150
Duplex	80,000	225	80,000	265
Triplex	120,000	300	120,000	375
Quad	160,000	375	160,000	490

7S5.12 Lakes, Public Sewer

A. Natural Environment:

	Littoral Lots		Non littoral Lots	
	Area	Width	Area	Width
Single	40,000	125	20,000	125
Duplex	70,000	225	35,000	220
Triplex	100,000	325	52,000	315
Quad	130,000	425	65,000	410

B. Recreational Development:

	Littoral Lots		Non littoral Lots	
	Area	Width	Area	Width
Single	20,000	80	15,000	75
Duplex	35,000	135	26,000	135
Triplex	50,000	195	38,000	190
Quad	65,000	255	49,000	245

7S5.13 River/Stream Lot Area and Width Standards

The minimum area of lots located within River/Stream Shoreland Areas shall be governed by the standards applicable in the underlying zoning districts and listed in Sections 7.1.30, 7.2.30, 7.3.3, 7.4.3, 7.5.3 and 7.6.3 of the Development Code.

The lot width standards (in feet) for single, duplex, triplex and quad residential developments for the six river/stream classifications are as follows:

	<u>Forested</u>	<u>Transition</u>	<u>Agri-cultural</u>	<u>Urban &amp; Tributary No sewer</u>	<u>Urban &amp; Tributary Sewer</u>
Single	200	250	150	100	75
Duplex	300	375	225	150	115
Triplex	400	500	300	200	150
Quad	500	625	375	250	190

7S5.14 Additional Special Provisions

A. Residential subdivisions with dwelling unit densities exceeding those in the tables in Sections 7S5.12 and 7S5.13 can only be allowed if designed and approved as residential multiple unit developments under Section 7S8.0 of this ordinance. Only land above the ordinary high water level of public waters can be used to meet lot area standards, and lot width standards must be met at both the ordinary high water level and at the building line. The sewer lot area dimensions in Section 7S5.12 can only be used if publicly owned sewer system service is available to the property.

B. Subdivisions of duplexes, triplexes, and quads on Natural Environment Lakes must also meet the following standards:

- (1) Each building must be set back at least 200 feet from the ordinary high water level;

- (2) Each building must have common sewage treatment and water systems in one location and serve all dwelling units in the building;
- (3) Watercraft docking facilities for each lot must be centralized in one location and serve all dwelling units in the building; and
- (4) No more than 25 percent of a lake's shoreline can be in duplex, triplex, or quad developments.

C. Lots intended as controlled accesses to public waters or as recreation areas for use by owners of nonriparian or nonlittoral lots within subdivisions are permissible and must meet or exceed the following standards:

- (1) They must meet the width and size requirements for residential lots, and be suitable for the intended uses of controlled access lots.
- (2) If docking, mooring, or over-water storage of more than six (6) watercraft is to be allowed at a controlled access lot, then the width of the lot (keeping the same lot depth) must be increased by the percent of the requirements for riparian or littoral residential lots for each watercraft beyond six, consistent with the following table:

Controlled Access Lot Frontage Requirements

Ratio of lake size to shore length (acres/mile)	Required increase in frontage (percent)
Less than 100	25
100-200	20
201-300	15
301-400	10
Greater than 400	5

- (3) They must be jointly owned by all purchasers of lots in the subdivision or by all purchasers of nonriparian or nonlittoral lots in the subdivision who are provided riparian or littoral access rights on the access lot; and
- (4) Covenants or other equally effective legal instruments must be developed that specify which lot owners have authority to use the access lot and what activities are allowed. The activities may include watercraft launching, loading, storage, beaching, mooring, or docking. They must also include other outdoor recreational activities that do not significantly conflict with

general public use of the public water or the enjoyment of normal property rights by adjacent property owners. Examples of the nonsignificant conflict

activities include swimming, sunbathing, or picnicking. The covenants must limit the total number of vehicles allowed to be parked and the total number of watercraft allowed to be continuously moored, docked, or stored over water, and must require centralization of all common facilities and activities in the most suitable locations on the lot to minimize topographic and vegetation alterations. They must also require all parking areas, storage buildings, and other facilities to be screened by vegetation or topography as much as practical from view from the public water, assuming summer, leaf-on conditions.

7S5.20 Existing nonconforming lots in shoreland areas. This paragraph applies only to shoreland lots created prior to June 14, 1972, that do not meet the requirements for lot size or lot width. In a group of two or more contiguous lots of record under a common ownership, an individual lot must be considered as a separate parcel of land for the purpose of sale or development, if it meets the following requirements:

- (a) the lot must be at least 66 percent of the dimensional standard for lot width and lot size for the shoreland classification consistent with Minnesota Rules, chapter 6120;
- (b) the lot must be connected to a public sewer, if available, or must be suitable for the installation of a Type 1 sewage treatment system consistent with Minnesota Rules Chapter 7080 and Section 9.6 of the Development Code.
- (c) impervious surface coverage shall not exceed 25 percent of each lot; and
- (d) development of the lot must be consistent with the comprehensive plan.
- (e) The division of the lots will not create a noncompliant setback from the existing structures to the lot lines.

Any existing nonconforming shoreland lot created prior to June 14, 1972, not meeting the requirements of subpart a-e must be combined with the one or more contiguous lots so they equal one or more conforming lots as much as possible.

Contiguous nonconforming lots in shoreland areas under a common ownership that were created on or after June 14, 1972, or not meeting the above standards shall be deemed to be a part of the abutting tract or parcel of land to the extent necessary to reduce or eliminate the substandard features of the lot for the zoning district in which it is situated

Notwithstanding this paragraph contiguous nonconforming lots in shoreland areas under a common ownership must be able to be sold or purchased

individually if each lot contained a habitable residential dwelling at the time the lots came under common ownership and the lots are suitable for, or served by, a sewage treatment system consistent with the requirements of Section 115.55 and Minnesota Rules, chapter 7080, or connected to a public sewer.

For lots subject to subpart a-e when evaluating all variances, zoning and building permit applications, or conditional use requests, the zoning authority shall require the property owner to address, when appropriate, storm water runoff management, reducing impervious surfaces, increasing setback, restoration of wetlands, vegetative buffers, sewage treatment and water supply capabilities, and other conservation-designed actions.  
(Ord. #440, adopted 10/20/09)

Placement, Design and Height of Structures

7S5.21 Placement of Structures on Lots

When more than one setback applies to a site, structures and facilities must be located to meet all setbacks. Structures shall be located as follows:

A. Structure and On-site Sewage System Setbacks (in feet) from Ordinary High Water Level\*.

Classes of Public Waters	Setbacks*		Sewage Treatment System
	Unsewered	Sewered	
<u>Lakes</u>			
Natural Environment	150	150	150 (For Septic/Lift Tank and System)
Recreational Development	100	75	100 (Septic System) 75 (Septic/Lift Tank)
<u>Rivers</u>			
Forested and Transition	150	150	150 (Septic System) 100 (Septic/Lift Tank)
Agriculture, Urban, and Tributary	100	50	75 (For Septic/Lift Tank and System)

\*One water-oriented accessory structure designed in accordance with section 7S5.22 of this ordinance may be set back a minimum distance of ten (10) feet from the ordinary high water level.  
 (Ord. #257 adopted 11/7/95) (Ord. #407 adopted 11/14/06)

- B. Additional Structure Setbacks. The following additional structure setbacks apply, regardless of the classification of the waterbody:

Setback From	Setback (in feet)
(1) top of bluff;	30
(2) unplatted cemetery;	50

- C. Bluff Impact Zones. Structures and accessory facilities, except stairways and landings, must not be placed within bluff impact zones.

- D. Uses Without Water-oriented Needs. Uses without water-oriented needs must be located on lots or parcels without public waters frontage, or, if located on lots or parcels with public waters frontage, must either be set back double the normal ordinary high water level setback or be substantially screened from view from the water by vegetation or topography, assuming summer, leaf-on conditions.

7S5.22 Design Criteria For Structures

- A. High Water Elevations. Structures must be placed in accordance with any floodplain regulations applicable to the site. Where these controls do not exist, the elevation to which the lowest floor, including basement, is placed or flood-proofed must be determined as follows:

- (1) For lakes, by placing the lowest floor at a level at least three feet above the highest known water level, or three feet above the ordinary high water level, whichever is higher;
- (2) For rivers and streams, by placing the lowest floor at least three feet above the flood of record, if data are available. If data are not available, by placing the lowest floor at least three feet above the ordinary high water level, or by conducting a technical evaluation to determine effects of proposed construction upon flood stages and flood flows and to establish a flood protection elevation. Under all three approaches, technical evaluations must be done by a qualified engineer or hydrologist consistent with parts 6120.5000 to 6120.6200 governing the management of flood plain areas. If more than one approach is used, the highest flood protection elevation determined must be used for placing structures and other facilities; and

- (3) Water-oriented accessory structures may have the lowest floor placed lower than the elevation determined in this item if the structure is constructed of flood-resistant materials to the elevation, electrical and mechanical equipment is placed above the elevation and, if long duration flooding is anticipated, the structure is built to withstand ice action and wind-driven waves and debris.

B. Water-oriented Accessory Structures. Each lot may have one water-oriented accessory structure not meeting the normal structure setback in Section 7S5.21 of this ordinance if this water-oriented accessory structure complies with the following provisions:

- (1) The structure or facility must not exceed ten feet in height, exclusive of safety rails, and cannot occupy an area greater than 400 square feet. Detached decks must not exceed eight feet above grade at any point; (Ord. #254 adopted 08/15/95)
- (2) The setback of the structure or facility from the ordinary high water level must be at least ten feet;
- (3) The structure or facility must be treated to reduce visibility as viewed from public waters and adjacent shorelands by vegetation, topography, increased setbacks or color, assuming summer, leaf-on conditions;
- (4) The roof may be used as a deck with safety rails, but must not be enclosed or used as a storage area;
- (5) The structure or facility must not be designed or used for human habitation and must not contain water supply or sewage treatment facilities; and
- (6) As an alternative for general development and recreational development waterbodies, water-oriented accessory structures used solely for watercraft storage, and including storage of related boating and water-oriented sporting equipment, may occupy an area up to 400 square feet provided the minimum width of the structure is 20 feet as measured parallel to the configuration of the shoreline.

C. Stairways, Lifts, and Landings. Stairways and lifts are the preferred alternative to major topographic alterations for achieving access up and down bluffs and steep slopes to shore areas. Stairways and lifts must meet the following design requirements:

- (1) Stairways and lifts must not exceed four feet in width on residential lots. Wider stairways may be used for commercial properties, public open-space recreational properties, and planned unit developments;

- (2) Landings for stairways and lifts on residential lots must not exceed 32 square feet in area. Landings larger than 32 square feet may be used for commercial properties, public open-space recreational properties, and planned unit developments;
- (3) Canopies or roofs are not allowed on stairways, lifts, or landings;
- (4) Stairways, lifts, and landings may be either constructed above the ground on posts or pilings, or placed into the ground, provided they are designed and built in a manner that ensures control of soil erosion;
- (5) Stairways, lifts, and landings must be located in the most visually inconspicuous portions of lots, as viewed from the surface of the public water assuming summer, leaf-on conditions, whenever practical; and
- (6) Facilities such as ramps, lifts, or mobility paths for physically handicapped persons are also allowed for achieving access to shore areas, provided that the dimensional and performance standards of subitems (1) to (5) are complied with in addition to the requirements of Minnesota Rules, Chapter 1340.

D. Significant Historic Sites. No structure may be placed on a significant historic site in a manner that affects the values of the site unless adequate information about the site has been removed and documented in a public repository.

E. Steep Slopes. The Planning & Zoning Administrator or his agent must evaluate possible soil erosion impacts and development visibility from public waters before issuing a permit for construction of sewage treatment systems, roads, driveways, structures, or other improvements on steep slopes. When determined necessary, conditions must be attached to issued permits to prevent erosion and to preserve existing vegetation screening of structures, vehicles, and other facilities as viewed from the surface of public waters, assuming summer, leaf-on vegetation.

7S5.23 Height of Structures. All structures in residential districts, except churches and nonresidential agricultural structures, must not exceed 35 feet in height. (Ord#388, adopted 7/05/05)

7S5.24 Fences

Fences erected from the building to the ordinary high water level shall not exceed a height of 4 feet and have at least 90 percent of the surface uniformly open and unobstructed unless the lot abuts a public park or public access. (Ord. #407 adopted 11/14/06)

7S5.3 Shoreland Alterations

Alterations of vegetation and topography will be regulated to prevent erosion into public waters, fix nutrients, preserve shoreland aesthetics, preserve historic values, prevent bank slumping, and protect fish and wildlife habitat.

7S5.31 Vegetation Alterations

- A. Vegetation alteration necessary for the construction of structures and sewage treatment systems and the construction of roads and parking areas regulated by Section 7S5.4 of this ordinance are exempt from the vegetation alteration standards that follow.
- B. Removal or alteration of vegetation, except for agricultural and forest management uses as regulated in Sections 7S5.62 and 7S5.63, respectively, is allowed subject to the following standards:
- (1) Intensive vegetation clearing within the shore and bluff impact zones and on steep slopes is not allowed. Intensive vegetation clearing for forest land conversion to another use outside of these areas is allowable as a conditional use if an erosion control and sedimentation plan is developed and approved by the Soil and Water Conservation District in which the property is located.
  - (2) In shore and bluff impact zones and on steep slopes, limited clearing of trees and shrubs and cutting, pruning, and trimming of trees is allowed to provide a view to the water from the principal dwelling site and to accommodate the placement of stairways and landings, picnic areas, access paths, livestock watering areas, beach and watercraft access areas, and permitted water-oriented accessory structures or facilities, provided that:
    - (a) the screening of structures, vehicles, or other facilities as viewed from the water, assuming summer, leaf-on conditions, is not substantially reduced;
    - (b) along rivers, existing shading of water surfaces is preserved; and
    - (c) the above provisions are not applicable to the removal of trees, limbs, or branches that are dead, diseased, or pose safety hazards.

7S5.32 Topographic Alterations/Grading and Filling

- A. Grading and filling and excavations necessary for the construction of structures, sewage treatment systems, and driveways under validly issued construction permits for these facilities do not require the issuance of a separate grading and filling permit. However, the grading and filling standards in this Section must be

incorporated into the issuance of permits for construction of structures, sewage treatment systems, and driveways.

- B. Public roads and parking areas are regulated by Section 7S5.4 of this ordinance.
- C. Notwithstanding Items A. and B. above, a grading and filling permit will be required for:
  - (1) the movement of more than ten (10) cubic yards of material on steep slopes or within shore or bluff impact zones; and
  - (2) the movement of more than 50 cubic yards of material outside of steep slopes and shore and bluff impact zones.
- D. The following considerations and conditions must be adhered to during the issuance of construction permits, grading and filling permits, conditional use permits, variances and subdivision approvals:
  - (1) Grading or filling in any type 2, 3, 4, 5, 6, 7, or 8 wetland must be evaluated to determine how extensively the proposed activity would affect the following functional qualities of the wetland\*:
    - (a) sediment and pollutant trapping and retention;
    - (b) storage of surface runoff to prevent or reduce flood damage;
    - (c) fish and wildlife habitat;
    - (d) recreational use;
    - (e) shoreline or bank stabilization; and
    - (f) noteworthiness, including special qualities such as historic significance, critical habitat for endangered plants and animals, or others.

\*This evaluation must also include a determination of whether the wetland alteration being proposed requires permits, reviews, or approvals by other local, state, or federal agencies such as a watershed district, the Minnesota Department of Natural Resources, or the United States Army Corps of Engineers.

- (2) Alterations must be designed and conducted in a manner that ensures only the smallest amount of bare ground is exposed for the shortest time possible;

- (3) Mulches or similar materials must be used, where necessary, for temporary bare soil coverage, and a permanent vegetation cover must be established as soon as possible;
- (4) Methods to minimize soil erosion and to trap sediments before they reach any surface water feature must be used;
- (5) Altered areas must be stabilized to acceptable erosion control standards consistent with the field office technical guides of the local soil and water conservation districts and the Department of Agricultural – Natural Resources Conservation Service; (Ord. #410, adopted 4/17/07)
- (6) Fill or excavated material must not be placed in a manner that creates an unstable slope;
- (7) Plans to place fill or excavated material on steep slopes must be reviewed by qualified professionals for continued slope stability and must not create finished slopes of 30 percent or greater;
- (8) Fill or excavated material must not be placed in bluff impact zones;
- (9) Any alterations below the ordinary high water level of public waters must first be authorized by the Commissioner of Department of Natural Resources under Minnesota Statutes, section 103G.245;
- (10) Alterations of topography must only be allowed if they are accessory to permitted or conditional uses and do not adversely affect adjacent or nearby properties; and
- (11) Placement of natural rock riprap, including associated grading of the shoreline and placement of a filter blanket, is permitted if the finished slope does not exceed three feet horizontal to one foot vertical, the landward extent of the riprap is within ten feet of the ordinary high water level, and the height of the riprap above the ordinary high water level does not exceed three feet.

E. Connections to public waters. Excavations where the intended purpose is connection to a public water, such as boat slips, canals, lagoons, and harbors, must be controlled by local shoreland controls. Permission for excavations may be given only after the Commissioner of DNR has approved the proposed connection to public waters.

7S5.4 Placement and Design of Roads, Driveways, and Parking Areas

7S5.41 Public and private roads and parking areas must be designed to take advantage of natural vegetation and topography to achieve maximum screening from view from public waters. Documentation must be provided by a qualified individual that all

roads and parking areas are designed and constructed to minimize and control erosion to public waters consistent with the field office technical guides of the local Soil and Water Conservation District, or other applicable technical materials.

7S5.42 Roads, driveways, and parking areas must meet structure setbacks and must not be placed within bluff and shore impact zones, when other reasonable and feasible placement alternatives exist. If no alternatives exist, they may be placed within these areas, and must be designed to minimize adverse impacts.

7S5.43 Public and private watercraft access ramps, approach roads, and access-related parking areas may be placed within shore impact zones provided the vegetative screening and erosion control conditions of this subpart are met. For private facilities, the grading and filling provisions of Section 7S5.32 of this ordinance must be met.

7S5.5 Stormwater Management

The following general and specific standards shall apply:

7S5.51 General Standards:

- A. When possible, existing natural drainageways, wetlands, and vegetated soil surfaces must be used to convey, store, filter, and retain stormwater runoff before discharge to public waters.
- B. Development must be planned and conducted in a manner that will minimize the extent of disturbed areas, runoff velocities, erosion potential, and reduce and delay runoff volumes. Disturbed areas must be stabilized and protected as soon as possible and facilities or methods used to retain sediment on the site.
- C. When development density, topographic features, and soil and vegetation conditions are not sufficient to adequately handle stormwater runoff using natural features and vegetation, various types of constructed facilities such as diversions, settling basins, skimming devices, dikes, waterways, and ponds may be used. Preference must be given to designs using surface drainage, vegetation, and infiltration rather than buried pipes and man-made materials and facilities.

7S5.52 Specific Standards:

- A. Impervious surface coverage of lots must not exceed 25 percent of the lot area.
- B. When constructed facilities are used for stormwater management, documentation must be provided by a qualified individual that they are designed and installed consistent with the field office technical guide of the local Soil and Water Conservation Districts.

C. New constructed stormwater outfalls to public waters must provide for filtering or settling of suspended solids and skimming of surface debris before discharge.

7S5.6 Special Provisions for Commercial, Industrial, Public/Semipublic, Agricultural, Forestry and Extractive Uses and Mining of Metallic Minerals and Peat

7S5.61 Standards for Commercial, Industrial, Public, and Semipublic Uses.

A. Surface water-oriented commercial uses and industrial, public, or semipublic uses with similar needs to have access to and use of public waters may be located on parcels or lots with frontage on public waters. Those uses with water-oriented needs must meet the following standards:

- (1) in addition to meeting impervious coverage limits, setbacks, and other zoning standards in this ordinance, the uses must be designed to incorporate topographic and vegetative screening of parking areas and structures;
- (2) uses that require short-term watercraft mooring for patrons must centralize these facilities and design them to avoid obstructions of navigation and to be the minimum size necessary to meet the need; and
- (3) uses that depend on patrons arriving by watercraft may use signs and lighting to convey needed information to the public, subject to the following general standards:
  - (a) no advertising signs or supporting facilities for signs may be placed in or upon public waters. Signs conveying information or safety messages may be placed in or on public waters by a public authority or under a permit issued by the county sheriff;
  - (b) signs may be placed, when necessary, within the shore impact zone if they are designed and sized to be the minimum necessary to convey needed information. They must only convey the location and name of the establishment and the general types of goods or services available. The signs must not contain other detailed information such as product brands and prices, must not be located higher than ten feet above the ground, and must not exceed 32 square feet in size. If illuminated by artificial lights, the lights must be shielded or directed to prevent illumination out across public waters; and
  - (c) other outside lighting may be located within the shore impact zone or over public waters if it is used primarily to illuminate potential safety hazards and is shielded or otherwise directed to prevent direct illumination out across public waters. This does not preclude use of navigational lights.

(d) all signs must comply with Section 9.1 of the Benton County Development Code.

B. Uses without water-oriented needs must be located on lots or parcels without public waters frontage, or, if located on lots or parcels with public waters frontage, must either be set back double the normal ordinary high water level setback or be substantially screened from view from the water by vegetation or topography, assuming summer, leaf-on conditions.

7S5.62 Agriculture Use Standards

A. General cultivation farming, grazing, nurseries, horticulture, truck farming, sod farming, and wild crop harvesting are permitted uses if steep slopes and shore and bluff impact zones are maintained in permanent vegetation or operated under an approved conservation plan (Resource Management Systems) consistent with the field office technical guides of the local Soil and Water Conservation Districts or the United States Soil Conservation Service, as provided by a qualified individual or agency. The shore impact zone for parcels with permitted agricultural land uses is equal to a line parallel to and 50 feet from the ordinary high water level.

B. In addition to the standards of Section 9.11.2, new feedlots must not be located in bluff impact zones.

7S5.63 Forest Management Standards. The harvesting of timber and associated reforestation must be conducted consistent with the provisions of the Minnesota Nonpoint Source Pollution Assessment-Forestry and the provisions of Water Quality in Forest Management "Best Management Practices in Minnesota."

7S5.64 Extractive Use Standards

A. Site Development and Restoration Plan. An extractive use site development and restoration plan must be developed, approved, and followed over the course of operation of the site. The plan must address dust, noise, possible pollutant discharges, hours and duration of operation, and anticipated vegetation and topographic alterations. It must also identify actions to be taken during operation to mitigate adverse environmental impacts, particularly erosion, and must clearly explain how the site will be rehabilitated after extractive activities end.

B. Setbacks for Processing Machinery. Processing machinery must be located consistent with setback standards for structures from ordinary high water levels of public waters and from bluffs.

7S5.7 Conditional Uses

Conditional uses allowable within shoreland areas shall be subject to the review and approval procedures, and criteria and conditions for review of conditional uses

established community-wide. The following additional evaluation criteria and conditions apply within shoreland areas:

- 7S5.71 Evaluation criteria. A thorough evaluation of the waterbody and the topographic, vegetation, and soils conditions on the site must be made to ensure:
- (1) the prevention of soil erosion or other possible pollution of public waters, both during and after construction;
  - (2) the visibility of structures and other facilities as viewed from public waters is limited;
  - (3) the site is adequate for water supply and on-site sewage treatment; and
  - (4) the types, uses, and number of watercraft that the project will generate are compatible in relation to the suitability of public waters to safely accommodate these watercraft.
- 7S5.72 Conditions attached to conditional use permits. The Benton County Planning Commission, upon consideration of the criteria listed above and the purposes of this ordinance, shall attach such conditions to the issuance of the conditional use permits as it deems necessary to fulfill the purposes of this ordinance. Such conditions may include, but are not limited to, the following:
- (1) increased setbacks from the ordinary high water level;
  - (2) limitations on the natural vegetation to be removed or the requirement that additional vegetation be planted; and
  - (3) special provisions for the location, design, and use of structures, sewage treatment systems, watercraft launching and docking areas, and vehicle parking areas.
- 7S5.8 Water Supply and Sewage Treatment
- 7S5.81 Water Supply. Any public or private supply of water for domestic purposes must meet or exceed standards for water quality of the Minnesota Department of Health and the Minnesota Pollution Control Agency.
- 7S5.82 Sewage treatment. Any premises used for human occupancy must be provided with an adequate method of sewage treatment, and fully comply with the standards set forth in Section 9.6 of the Benton County Development Code.
- A. Publicly-owned sewer systems must be used where available.

- B. On-site sewage treatment systems must be set back from the ordinary high water level in accordance with the setbacks contained in Section 7S5.21 of this ordinance.
- C. All proposed sites for individual sewage treatment systems shall be evaluated in accordance with the criteria in subitems (1)-(4). If the determination of a site's suitability cannot be made with publicly available, existing information, it shall then be the responsibility of the applicant to provide sufficient soil borings and percolation tests from on-site field investigations by a certified septic system designer or a licensed engineer.  
  
Evaluation criteria:
  - (1) depth to the highest known or calculated ground water table or bedrock;
  - (2) soil conditions, properties, and permeability;
  - (3) slope;
  - (4) the existence of lowlands, local surface depressions, and rock outcrops;
- D. Nonconforming sewage treatment systems shall be regulated and upgraded in accordance with section 9.6 of the Benton County Development Code.

**7S6.0 NONCONFORMITIES**

All legally established nonconformities as of the date of this shoreland ordinance may continue, but they will be managed according to applicable state statutes and other regulations of this community for the subjects of alterations and additions, repair after damage, discontinuance of use, and intensification of use.

A variance from setback requirements must be obtained before any use, sewage treatment system, or building permit is issued for a lot. In evaluating the variance, the board of adjustment shall consider sewage treatment and water supply capabilities or constraints of the lot and shall deny the variance if adequate facilities cannot be provided.

7S6.1 Additions/expansions to nonconforming systems

- A. All additions or expansions to the outside dimensions of an existing nonconforming structure must meet the setback, height, and other requirements of Section 7S5.0 of this ordinance. Any deviation from these requirements must be authorized by a variance.
- B. Deck additions may be allowed without a variance to a structure not meeting the required setback from the ordinary high water level if all of the following criteria and standards are met:
  - (1) the structure existed on the date the structure setbacks were established;

- (2) a thorough evaluation of the property and structure reveals no reasonable location for a deck meeting or exceeding the existing ordinary high water level setback of the structure;
- (3) the deck encroachment toward the ordinary high water level does not exceed 15 percent of the existing setback of the structure from the ordinary high water level or does not encroach closer than 50 feet, whichever is more restrictive; and
- (4) the deck is constructed primarily of wood, and is not roofed or screened.

## **SECTION 7S7.0 SUBDIVISION/PLATTING PROVISIONS**

- 7S7.11 Land suitability. Each lot created through subdivision, including planned unit developments authorized under Section 7S8.0 of this ordinance, must be suitable in its natural state for the proposed use with minimal alteration. Suitability analysis by the local unit of government shall consider susceptibility to flooding, existence of wetlands, soil and rock formations with severe limitations for development, severe erosion potential, steep topography, inadequate water supply or sewage treatment capabilities, near-shore aquatic conditions unsuitable for water-based recreation, important fish and wildlife habitat, presence of significant historic sites, or any other feature of the natural land likely to be harmful to the health, safety, or welfare of future residents of the proposed subdivision or of the community.
- 7S7.12 Consistency with other controls. Subdivisions must conform to all official controls of this community. A subdivision will not be approved where a later variance from one or more standards in official controls would be needed to use the lots for their intended purpose. In areas not served by publicly owned sewer and water systems, a subdivision will not be approved unless domestic water supply is available and a sewage treatment system consistent with Sections 7S5.2 and 7S5.8 can be provided for every lot. Each lot shall meet the minimum lot size and dimensional requirements of Section 7S5.1, including at least a minimum contiguous lawn area, that is free of limiting factors sufficient for the construction of two standard soil treatment systems. Lots that would require use of holding tanks must not be approved.
- 7S7.13 Information requirements. Sufficient information must be submitted by the applicant for the community to make a determination of land suitability. In addition to requirements of Section 10.3 of the Development Code, an applicant proposing a subdivision of shoreland property must provide the following:
- (1) information regarding adequacy of domestic water supply; extent of anticipated vegetation and topographic alterations; near-shore aquatic conditions, including depths, types of bottom sediments, and aquatic

vegetation; and proposed methods for controlling stormwater runoff and erosion, both during and after construction activities;

- (2) location of 100-year flood plain areas and floodway districts from existing adopted maps or data; and
- (3) a line or contour representing the ordinary high water level, the "toe" and the "top" of bluffs, and the minimum building setback distances from the top of the bluff and the lake or stream.

7S7.14       Dedications. When a land or easement dedication is a condition of subdivision approval, the approval must provide easements over natural drainage or ponding areas for management of stormwater and significant wetlands.

7S7.15       Platting. All subdivisions that create five or more lots or parcels that are 2-1/2 acres or less in size shall be processed as a plat in accordance with Minnesota Statutes, Chapter 505. No permit for construction of buildings or sewage treatment systems shall be issued for lots created after these official controls were enacted unless the lot was approved as part of a formal subdivision.

7S7.16       Controlled Access or Recreational Lots. Lots intended as controlled accesses to public waters or for recreational use areas for use by nonriparian lots within a subdivision must meet or exceed the sizing criteria in Section 7S5.14 of this ordinance.

**SECTION 7S8.0 MULTIPLE UNIT DEVELOPMENTS (MUD'S) IN SHORELAND DISTRICTS**

7S8.1 Types of MUD's Permissible

Multiple unit developments are allowed for new projects on undeveloped land, redevelopment of previously built sites, or conversions of existing buildings and land. The land use districts in which they are an allowable use are identified in Section 9.5 of the Development Code. All developments in Shoreland areas that meet the definition of MUD must be processed pursuant to this section.

7S8.2 Processing of MUD's

Multiple unit developments must be processed as a conditional use, except that an expansion to an existing commercial MUD involving six or less new dwelling units or sites since the date this ordinance was adopted is permissible as a permitted use provided the total project density does not exceed the allowable densities calculated in the project density evaluation procedures in Section 7S8.5. Approval cannot occur until the environmental review process (EAW/EIS) is complete, if required.

7S8.3 Application for a MUD

The applicant for a MUD must submit the following documents prior to final action being taken on the application request:

7S8.31 A site plan and/or plat for the project showing locations of property boundaries, surface water features, existing and proposed structures and other facilities, land alterations, sewage treatment and water supply systems (where public systems will not be provided), and topographic contours at ten-foot intervals or less. When a MUD is a combined commercial and residential development, the site plan and/or plat must indicate and distinguish which buildings and portions of the project are residential, commercial, or a combination of the two.

7S8.32 A property owners association agreement (for residential MUD's) with mandatory membership, and all in accordance with the requirements of Section 7S8.6 of this ordinance.

7S8.33 Deed restrictions, covenants, permanent easements or other instruments that: 1) properly address future vegetative and topographic alterations, construction of additional buildings, beaching of watercraft, and construction of commercial buildings in residential MUD's; and 2) ensure the long-term preservation and maintenance of open space in accordance with the criteria and analysis specified in Section 7S8.6 of this ordinance.

7S8.34 When necessary, a master plan/drawing describing the project and the floor plan for all commercial structures to be occupied.

7S8.35 Those additional documents as requested by the Planning & Zoning Administrator that are necessary to explain how the MUD will be designed and will function.

7S8.4 Site "Suitable Area" Evaluation

Proposed new or expansions to existing planned unit developments must be evaluated using the following procedures and standards to determine the suitable area for the dwelling unit/dwelling site density evaluation in Section 7S8.5.

7S8.41 The project parcel must be divided into tiers by locating one or more lines approximately parallel to a line that identifies the ordinary high water level at the following intervals, proceeding landward:

Shoreland Tier Dimensions

	Unsewered (feet)	Sewered (feet)
General development lakes- first tier	200	200
General development lakes- second and additional tiers	267	200
Recreational development lakes	267	267
Natural environment lakes	400	320
All river classes	300	300

7S8.42 The suitable area within each tier is next calculated by excluding from the tier area all wetlands, bluffs, or land below the ordinary high water level of public waters. This suitable area and the proposed project are then subjected to either the residential or commercial planned unit development density evaluation steps to arrive at an allowable number of dwelling units or sites.

7S8.5 Residential and Commercial MUD Density Evaluation

The procedures for determining the "base" density of a MUD and density increase multipliers are as follows. Allowable densities may be transferred from any tier to any other tier further from the waterbody, but must not be transferred to any other tier closer.

7S8.51 Residential MUD "Base" Density Evaluation:

A. The suitable area within each tier is divided by the single residential lot size standard for lakes or, for rivers, the single residential lot width standard times the tier depth, unless the local unit of government has specified an alternative

minimum lot size for rivers which shall then be used to yield a base density of dwelling units or sites for each tier. Proposed locations and number of dwelling units or sites for the residential multiple unit developments are then compared with the tier, density, and suitability analyses herein and the design criteria in Section 7S8.6.

7S8.52 Commercial MUD "Base" Density Evaluation:

A. Determine the average inside living area size of dwelling units or sites within each tier, including both existing and proposed units and sites. Computation of inside living area sizes need not include decks, patios, stoops, steps, garages, or porches and basements, unless they are habitable space.

B. Select the appropriate floor area ratio from the following table:

Commercial Multiple Unit Development  
Floor Area Ratios\*  
Public waters classes

*Average unit floor area (sq. ft.)	Sewered general development lakes; first tier on unsewered general development lakes; urban, agricultural, tributary river segments	Second and additional tiers on unsewered general development lakes; recreational development lakes; transition and forested river segments	Natural environment lakes and remote river segments
200	.040	.020	.010
300	.048	.024	.012
400	.056	.028	.014
500	.065	.032	.016
600	.072	.038	.019
700	.082	.042	.021
800	.091	.046	.023
900	.099	.050	.025
1,000	.108	.054	.027
1,100	.116	.058	.029
1,200	.125	.064	.032
1,300	.133	.068	.034
1,400	.142	.072	.036
1,500	.150	.075	.038

\*For average unit floor areas less than shown, use the floor area ratios listed for 200 square feet. For areas greater than shown, use the ratios listed for 1,500 square feet. For recreational camping areas, use the ratios listed at 400 square feet. Manufactured home sites in recreational camping areas shall use a ratio equal to the size of the manufactured home, or if unknown, the ratio listed for 1,000 square feet.

- C. Multiply the suitable area within each tier by the floor area ratio to yield total floor area for each tier allowed to be used for dwelling units or sites.
- D. Divide the total floor area by tier computed in Item C. above by the average inside living area size determined in Item A. above. This yields a base number of dwelling units and sites for each tier.
- E. Proposed locations and numbers of dwelling units or sites for the commercial planned unit development are then compared with the tier, density and suitability analyses herein and the design criteria in Section 7S8.6.

7S8.53 Density Increase Multipliers:

- A. Increases to the dwelling unit or dwelling site base densities previously determined are allowable if the dimensional standards in Section 7S5.0 are met or exceeded and the design criteria in Section 7S8.6 are satisfied. The allowable density increases in Item B. below will only be allowed if structure setbacks from the ordinary high water level are increased to at least 50 percent greater than the minimum setback, or the impact on the waterbody is reduced an equivalent amount through vegetative management, topography, or additional means acceptable to the local unit of government and the setback is at least 25 percent greater than the minimum setback.
- B. Allowable Dwelling Unit or Dwelling Site Density Increases for Residential or Commercial Planned Unit Developments:

Density evaluation tiers	Maximum density increase within each tier (percent)
First	50
Second	100
Third	200
Fourth	200
Fifth	200

7S8.6 Maintenance and Design Criteria

7S8.61 Maintenance and Administration Requirements

- A. Before final approval of a multiple unit development, adequate provisions must be developed for preservation and maintenance in perpetuity of open spaces and for the continued existence and functioning of the development.
  
- B. Open space preservation. Deed restrictions, covenants, permanent easements, public dedication and acceptance, or other equally effective and permanent means must be provided to ensure long-term preservation and maintenance of open space. The instruments must include all of the following protections:
  - (1) commercial uses prohibited (for residential MUD's);
  - (2) vegetation and topographic alterations other than routine maintenance prohibited;
  - (3) construction of additional buildings or storage of vehicles and other materials prohibited; and
  - (4) uncontrolled beaching of watercraft prohibited.
  
- C. Development organization and functioning. Unless an equally effective alternative community framework is established, when applicable, all residential multiple unit developments must use an owners association with the following features:
  - (1) membership must be mandatory for each dwelling unit or site purchaser and any successive purchasers;
  - (2) each member must pay a pro rata share of the association's expenses, and unpaid assessments can become liens on units or sites;
  - (3) assessments must be adjustable to accommodate changing conditions; and
  - (4) the association must be responsible for insurance, taxes, and maintenance of all commonly owned property and facilities.
  
- 7S8.62 Open Space Requirements. Multiple unit developments must contain open space meeting all of the following criteria:
  - (1) at least 50 percent of the total project area must be preserved as open space;
  - (2) dwelling units or sites, road rights-of-way, or land covered by road surfaces, parking areas, or structures, except water-oriented accessory structures or facilities, are developed areas and shall not be included in the computation of minimum open space;

- (3) open space must include areas with physical characteristics unsuitable for development in their natural state, and areas containing significant historic sites or unplatted cemeteries;
- (4) open space may include outdoor recreational facilities for use by owners of dwelling units or sites, by guests staying in commercial dwelling units or sites, and by the general public;
- (5) open space may include subsurface sewage treatment systems if the use of the space is restricted to avoid adverse impacts on the systems;
- (6) open space must not include commercial facilities or uses, but may contain water-oriented accessory structures or facilities;
- (7) the appearance of open space areas, including topography, vegetation, and allowable uses, must be preserved by use of restrictive deed covenants, permanent easements, public dedication and acceptance, or other equally effective and permanent means; and
- (8) the shore impact zone, based on normal structure setbacks, must be included as open space. For residential MUD's, at least 50 percent of the shore impact zone area of existing developments or at least 70 percent of the shore impact zone area of new developments must be preserved in its natural or existing state. For commercial PUD's, at least 50 percent of the shore impact zone must be preserved in its natural state.

7S8.63 Erosion Control and Stormwater Management. Erosion control and stormwater management plans must be developed and the MUD must:

- (1) be designed, and the construction managed, to minimize the likelihood of serious erosion occurring either during or after construction. This must be accomplished by limiting the amount and length of time of bare ground exposure. Temporary ground covers, sediment entrapment facilities, vegetated buffer strips, or other appropriate techniques must be used to minimize erosion impacts on surface water features. Erosion control plans approved by a soil and water conservation district may be required if project size and site physical characteristics warrant; and
- (2) be designed and constructed to effectively manage reasonably expected quantities and qualities of stormwater runoff. Impervious surface coverage within any tier must not exceed 25 percent of the tier area, except that for commercial PUD's 35 percent impervious surface coverage may be allowed in the first tier of general development lakes with an approved stormwater management plan and consistency with Section 7S5.3.

7S8.64 Centralized and Design of Facilities. Centralization design of facilities and structures must be done according to the following standards:

- (1) planned unit developments must be connected to publicly owned water supply and sewer systems, if available. On-site water supply and sewage treatment systems must be centralized and designed and installed to meet or exceed applicable standards or rules of the Minnesota Department of Health and Sections 7S5.2 and 7S5.8 of this ordinance. On-site sewage treatment systems must be located on the most suitable areas of the development, and sufficient lawn area free of limiting factors must be provided for a replacement soil treatment system for each sewage system;
- (2) dwelling units or sites must be clustered into one or more groups and located on suitable areas of the development. They must be designed and located to meet or exceed the following dimensional standards for the relevant shoreland classification: setback from the ordinary high water level, elevation above the surface water features, and maximum height. Setbacks from the ordinary high water level must be increased in accordance with Section 7S8.53 of this ordinance for developments with density increases;
- (3) shore recreation facilities, including but not limited to swimming areas, docks, and watercraft mooring areas and launching ramps, must be centralized and located in areas suitable for them. Evaluation of suitability must include consideration of land slope, water depth, vegetation, soils, depth to groundwater and bedrock, or other relevant factors. The number of spaces provided for continuous beaching, mooring, or docking of watercraft must not exceed one for each allowable dwelling unit or site in the first tier (notwithstanding existing mooring sites in an existing commercially used harbor). Launching ramp facilities, including a small dock for loading and unloading equipment, may be provided for use by occupants of dwelling units or sites located in other tiers;
- (4) structures, parking areas, and other facilities must be treated to reduce visibility as viewed from public waters and adjacent shorelands by vegetation, topography, increased setbacks, color, or other means acceptable to the local unit of government, assuming summer, leaf-on conditions. Vegetative and topographic screening must be preserved, if existing, or may be required to be provided;
- (5) accessory structures and facilities, except water oriented accessory structures, must meet the required principal structure setback and must be centralized; and
- (6) water-oriented accessory structures and facilities may be allowed if they meet or exceed design standards contained in Section 7S5.2 of this ordinance and are centralized.

7S8.7      Conversions

Local governments may allow existing resorts or other land uses and facilities to be converted to residential planned unit developments if all the following standards are met:

- 7S8.71      Proposed conversions must be initially evaluated using the same procedures for residential planned unit developments involving all new construction. Inconsistencies between existing features of the development and these standards must be identified.
- 7S8.72      Deficiencies involving water supply and sewage treatment, structure color, impervious coverage, open space, and shore recreation facilities must be corrected as part of the conversion or as specified in the conditional use permit.
- 7S8.73      Shore and bluff impact zone deficiencies must be evaluated and reasonable improvements made as part of the conversion. These improvements must include, where applicable, the following:
- (1)    removal of extraneous buildings, docks, or other facilities that no longer need to be located in shore or bluff impact zones;
  - (2)    remedial measures to correct erosion sites and improve vegetative cover and screening of buildings and other facilities as viewed from the water; and
  - (3)    if existing dwelling units are located in shore or bluff impact zones, conditions are attached to approvals of conversions that preclude exterior expansions in any dimension or substantial alterations. The conditions must also provide for future relocation of dwelling units, where feasible, to other locations, meeting all setback and elevation requirements when they are rebuilt or replaced.
- 7S8.74      Existing dwelling unit or dwelling site densities that exceed standards in Section 7S8.5 may be allowed to continue but must not be allowed to be increased, either at the time of conversion or in the future. Efforts must be made during the conversion to limit impacts of high densities by requiring seasonal use, improving vegetative screening, centralizing shore recreation facilities, installing new sewage treatment systems, or other means.